



**Barry Keel**  
Chief Executive

Plymouth City Council  
Civic Centre  
Plymouth PL1 2AA

[www.plymouth.gov.uk/democracy](http://www.plymouth.gov.uk/democracy)

Date: 6 January 2012

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## **OVERVIEW AND SCRUTINY MANAGEMENT BOARD**

### **SCRUTINY OF BUDGET PRIORITIES AND CORPORATE PLAN – 'TO FOLLOW' SUPPLEMENT**

**Date:** Wednesday 11, Monday 16 and Wednesday 18 January 2012

**Time:** 9.30 am

**Venue:** Warspite Room, Council House

**Members:**

Councillor James, Chair

Councillor Nicholson, Vice Chair

Councillors Mrs Aspinall, Mrs Bowyer, Browne, Coker, Lock, Lowry, McDonald, Stark, Thompson and Wildy.

**Co-opted Representative:**

Mr D Fletcher (Chamber of Commerce)

Mr K Willis (Parent Governor)

**Advisors to the Board:**

Mr D Parlby (Chamber of Commerce)

Mr G Plenderleith (Community and Social Action Plymouth)

Mrs D Laphorne (Director of Public Health)

*PLEASE FIND ATTACHED PAPERS FOR CONSIDERATION UNDER AGENDA ITEM NOS 4A AND 4I*

Barry Keel  
Chief Executive

# **OVERVIEW AND SCRUTINY MANAGEMENT BOARD**

**4a** 2012/2013 Indicative Budget and Delivery Plans **(Pages 1 - 2)**

**4i** Stakeholder consultation results **(Pages 3 - 8)**

- Plymouth Chamber of Commerce
- Community and Social Action Plymouth (CASAP)

	Latest Forecast 2011/12 £000	Latest Forecast 2012/13 £000	Latest Forecast 2013/14 £000	Latest Forecast 2014/15 £000	Total Programme 11/12 - 14/15 £000
<b>Service</b>					
Childrens Services	18,906	22,766	12,937	1,629	56,238
Community Services	27,703	4,556	183	337	32,779
Corporate Support	11,996	3,996	500	-	16,492
Development	28,567	12,569	6,523	7,371	55,030
<b>Total Capital Programme</b>	<b>87,172</b>	<b>43,887</b>	<b>20,143</b>	<b>9,337</b>	<b>160,539</b>

Services for Children and Young People

Service	Sub-Programme	Latest Forecast 2011/12 £000	Latest Forecast 2012/13 £000	Latest Forecast 2013/14 £000	Latest Forecast 2014/15 £000	Total Programme 11/12 - 14/15 £000
Strategic Programmes	BSF (One School Pathfinder)	7,589	3,115	-	-	10,704
	Basic Need (Primary)	2,386	6,771	2,512	629	12,298
	Future Allocations - Academies	237	10,043	10,425	-	20,705
	Primary Capital Programme	1,698	-	-	-	1,698
	Special Education and Inclusion	349	-	-	-	349
School Development Works	Primary and Secondary Development	509	1,000	-	-	1,509
Condition Works	School Condition Works	486	508	-	1,000	1,994
Surestart, Early Years and Child	Children's Centres and Early Years	236	-	-	-	236
Focused Work	ICT in schools	119	-	-	-	119
	School Meals	1,204	-	-	-	1,204
	Section 106 projects	183	-	-	-	183
	SEN and Inclusion	497	20	-	-	517
	Other Focused Work	256	-	-	-	256
Children's Social Care	Children's Social Care	290	535	-	-	825
Devolved Formula Capital	Primary	1,494	-	-	-	1,494
	Secondary	985	-	-	-	985
	Special	120	-	-	-	120
	Other	234	774	-	-	1,008
Other Items	Play and Sport	34	-	-	-	34
<b>Services for Children and Young People Total</b>		<b>18,906</b>	<b>22,766</b>	<b>12,937</b>	<b>1,629</b>	<b>56,238</b>

Community Services

Service	Sub-Programme	Latest Forecast 2011/12 £000	Latest Forecast 2012/13 £000	Latest Forecast 2013/14 £000	Latest Forecast 2014/15 £000	Total Programme 11/12 - 14/15 £000
Leisure	Plymouth Life Centre	20,826	3,595	6	-	24,427
	Libraries & Museums	727	-	-	-	727
	Brickfields	166	-	-	-	166
Environment Services	Environmental & Regulatory	1,189	-	-	-	1,189
	Parks	932	856	-	-	1,788
	Vehicle Purchases	1,996	-	-	-	1,996
Adult Health and Social Care	Community Care	1,867	105	177	337	2,486
<b>Community Services Total</b>		<b>27,703</b>	<b>4,556</b>	<b>183</b>	<b>337</b>	<b>32,779</b>

Corporate Support

Service	Sub-Programme	Latest Forecast 2011/12 £000	Latest Forecast 2012/13 £000	Latest Forecast 2013/14 £000	Latest Forecast 2014/15 £000	Total Programme 11/12 - 14/15 £000
Information Systems	ICT	701	500	500	-	1,701
	Data Centre	1,300	-	-	-	1,300
	HR Transformational Programme	1,990	-	-	-	1,990
Corporate Property	Other projects	519	-	-	-	519
	Accommodation Strategy	6,713	3,496	-	-	10,209
	DRCP Projects	773	-	-	-	773
<b>Corporate Support Total</b>		<b>11,996</b>	<b>3,996</b>	<b>500</b>	<b>-</b>	<b>16,492</b>

Development

Service	Sub-Programme	Latest Forecast 2011/12 £000	Latest Forecast 2012/13 £000	Latest Forecast 2013/14 £000	Latest Forecast 2014/15 £000	Total Programme 11/12 - 14/15 £000	
Local Transport Plan	Demand Management	300	35	-	-	335	
	Public Transport	1,026	58	-	-	1,084	
	Walking and Cycling	902	300	-	-	1,202	
	Road Safety and Safety Camera Partnership	372	139	-	-	511	
	Regeneration & Urban Renewal	142	-	-	-	142	
	Dft settlement not yet allocated	22	3,643	3,805	4,479	11,949	
	Development Compensation Payments	116	351	-	-	467	
	Capital Maintenance	4,107	-	-	-	4,107	
	Economic Development	City Market electrical refurbishment	600	50	-	-	650
		Purchase of Home Park freehold	1,681	-	-	-	1,681
Strategic Property Acquisitions		2,637	-	-	-	2,637	
Devonport Park		1,347	-	-	-	1,347	
Planning	Saltram Countryside Park Phase 1	160	398	-	-	558	
	Other Planning Schemes	164	28	-	-	192	
Retained Waste Projects	Material Recycling Facility	-	4,000	-	-	4,000	
	Chelson Meadow restoration (Capping & Leachate)	3,952	1,705	-	-	5,657	
Strategic Housing	Home Energy/ Healthy Homes	250	-	-	-	250	
	Disabled Facilities Grants	913	913	913	-	2,739	
	Decent Home Loans	200	250	250	-	700	
	Empty Homes / Enabling	100	-	-	-	100	
	Housing Capital Salaries	116	121	176	-	413	
Transport- Non-LTP	Eastern Corridor (excluding East End element shown line below)	-	-	-	1,000	1,000	
	East End Community Transport Improvement scheme	8,207	-	-	-	8,207	
	Plymouth Connect Local Sustainable Transport scheme	100	527	1,379	1,892	3,898	
	Flood Defence	581	-	-	-	581	
	Western Approach Car Park Invest to Save works	365	-	-	-	365	
	Mayflower Steps	117	-	-	-	117	
	Other Road Improvement Works	90	51	-	-	141	
<b>Development Total</b>		<b>28,567</b>	<b>12,569</b>	<b>6,523</b>	<b>7,371</b>	<b>55,030</b>	

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**RESPONSE FROM CHAMBER OF COMMERCE**

Cllr David James  
Plymouth City Council  
Civic Centre  
Plymouth  
PL1 2AA

5 January 2012

Dear Cllr James

Just before Christmas, three Chamber directors (Tim Jones, Charles Evans and Ian Brokenshire) and I met with Malcolm Coe and David Northey who ran through the proposed PCC budget for 2012/13. At the meeting a number of points were made which I confirmed in my subsequent email to Malcolm and David.

In your capacity as Chair of the Overview and Scrutiny Management Board I think it would be helpful for you to be aware of our comments and queries in advance of the Board sessions which are to be held over the next fortnight.

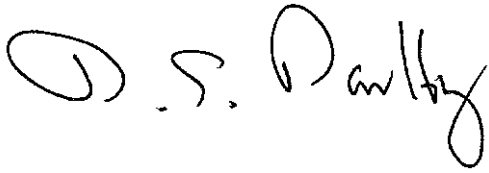
We appreciate the difficulties encountered in formulating this year's budget and hope that you will not hesitate in engaging further with the Chamber in coming to a satisfactory result. As discussed with Malcolm and David as a statutory consultee we would appreciate the following points being answered and/or commented on before the budget is finalised, as follows:

1. We are unclear as to what has become of the Invest to Save Fund that was established following the sale of Citybus. We understand that much of this fund has already been spent. We would like to know how the monies therein have been expended, by project and amount with an estimate of the return that has been/ will be achieved by these projects. We would also like to know what the planned expenditure of the remainder of the fund is to be, providing the same types of information as for the historical projects.
2. The slide pack given to us was at the highest level. It would be helpful to see a breakdown of the revenue and capital budget by service area and by project.
3. We would like to see a short description of how procurement has been improved and the plans going forward for other improvements. We are particularly keen to see a breakdown of PCC spend showing how much revenue and capital spend has been taken up by local businesses.
4. We note that many improvements to social and business life and a reduction in the call on adult and social services budgets can be made through preventative activity in respect of drug and alcohol abuse. The Better Together programme that the Chamber has been running in partnership with PCC for the past four years has been extraordinarily effective. We would like to see this continue, it being the only means by which the business community is actively engaged formally in community matters. This will require an allowance being made in the budget for its continued funding by PCC.
5. We would like to see an analysis of the effectiveness of the outsourcing arrangement with Plymouth Community Homes compared with that which was planned.

6. We recognise the importance of car parking to the Council's revenue account. However a sharing of information and your strategy in this area would greatly assist us to gain an understanding of the current usage (peaks and troughs) and to explore special marketing initiatives and how parking charges could be adjusted to coincide with these.
7. The Government are considering proposals for greater retention of Business Rates growth to support local initiatives. We suggest the formation of a small joint working group to react to this and be prepared for new opportunities arising.

I look forward to your response on these matters, noting that I will be attending in Doug Fletcher's stead for two of the sessions of the Scrutiny Board on 11 and 16 January. Please do not hesitate to call me before then should you have any queries.

Yours sincerely

A handwritten signature in black ink that reads "D. S. Parlbay". The signature is written in a cursive style with a large initial 'D' and a long, sweeping tail on the 'y'.

**David Parlbay**  
*Chief Executive*

Copy: Doug Fletcher, Chairman



Cllr David James  
Plymouth City Council  
Civic Centre  
Plymouth  
PL1 2AA

Friday 23rd December 2011

Dear Councillor James

**Priorities and Budgets Consultation Feedback for City Council Budget Scrutiny Panel 2012/13**

I am writing as Chair of Community and Social Action Plymouth (CASAP), on behalf of our members and Directors, with feedback on the 2012/13 City Council corporate priorities and how this should effect budget planning.

A workshop involving our members on Monday 12th December had a presentation from City Council Officers on a range of issues effecting priorities and plans and importantly feed back on what had been taken forward out from our member's comments last year. Following the meeting all of our 180 member organisations, sector networks, Consortium Directors and partnership representatives were sent briefing notes and asked to give their feedback. We have now gathered all the comments, feedback and ideas to enable us to formally respond to the City Council Budget Scrutiny Panel.

Whilst we understand the need to make efficiency savings and reduce budgets, in times of funding cuts and change, we would like to highlight areas for particular consideration. We have grouped the feedback into common areas that we received comment upon from members. This does not represent the total feedback but summarises and reflects the key points.

It was agreed that good progress had been made on some of the issues identified by our members in the 2011/12 budget consultation. The City Coucil Budget Scrutiny process made recommendations that have had a direct impact on the voluntary and community sectors in the city:

- Support for volunteering
- Voluntary and community sector infrastructure support funding

- Equality Impact Assessments on City Council activity
- Endorsement of the need to develop and maintain small grants for voluntary and community organisations

In addition to this a focus on supporting vulnerable adults and children was reflected in the final budget set, a priority area for our members. We would like to see all these areas still taken forward and built on in 2012/13.

Areas raised by CASAP members on this years draft budget priorities included:

## **1. Views on the Council's spending priorities**

- a) Good genuine attempts at consultation were recognised but focus quite tight and does not take into account wider consequences of changing spending priorities
- b) Need to share more evidence and evaluation to fully determine if priorities are delivering real growth and improvements.
- c) How are we managing the impact of spending plans for services and areas outside key priorities - can partnership working reduce the wider impact
- d) Spending priorities also need to take into 'Community Impact' along the same lines as Equality Impact Assessments
- e) Involve Voluntary and Community Sector at every level and planning, not just at strategic level
- f) Procurement processes need to allow relationships to be developed that allow real engagement to happen
- g) Voluntary and community sector to be more fully involved in pathway/service design and implementation
- h) Priorities around growth should be more inclusive of the voluntary and community sector and recognise the potential for Social Enterprise development

## **2. Views on areas for efficiencies**

- a) Empower people and communities to influence efficiencies in their neighbourhoods
- b) Have ongoing and open consultation and engagement about the use of vacant buildings with the community
- c) Council property if left vacant should be let to community to help deliver growth
- d) Sell Civic Centre
- e) Make decisions on a longer term basis e.g. years ahead
- f) Use planning powers and leasing strategy to reinforce City priorities not undermine them, e.g housing developments creating additional stress and demands on local services and opportunities
- g) Do away with annual elections - builds in uncertainty - inefficient use of members - cost of elections
- h) Gateways to the City - rail/sea/road need to be better in terms of cleanliness and general repair if tourism growth is gong to be achieved
- i) Airport issues feels like a short term decision that could impede growth



### 3. Plans and aspirations for the next year

- a) Smaller groups will be helped to survive and larger groups and organisations to establish longer term funding and contracting relationships
- b) Look for more opportunities to join in and develop more relevant partnerships with all sectors in the city
- c) Consultation meetings will be effective, especially for volunteers
- d) Meaningful engagement and 'Community Spirit' kept going - keeping people feeling involved and included
- e) Increased support and opportunities for Social Enterprise and Social Investment vehicles
- f) Dialogue with partnership about underwriting or working together to offer guarantees to develop new investment vehicles for our sector
- g) Localism used to underpin and build local growth in all sectors but particularly those which support longer term employment
- h) Contracts that give certainty, difficult to plan with any certainty due to short-termism
- i) Contracting and commissioning will develop real opportunities to include Social Value benefits that are monitored and measured

Overall the City Council and other statutory organisations should protect services to vulnerable people, especially in the light of welfare cuts and the effect those might have on the four strategic priorities which the city and the 2020 Partnership has set themselves. The huge impact in the city of the changes in welfare benefits and worklessness needs to be considered and particularly the impact on the voluntary and community sectors, who are already seeing greatly increased demand for their support, with shrinking resources.

It is important not to lose sight of the value of funding a range of services which are provided by social enterprises, community, voluntary and faith organisations, which actually save money by preventing the need for crisis intervention or support by statutory services.

CASAP members would want me to express their desire and commitment to continue to work in partnership with the City Council and the 2020 Partnership through these difficult times to support the people of Plymouth.

Yours sincerely

George Plenderleith, Chair  
Community and Social Action Plymouth

Thank you for including me in this consultation. In addition to the comments and feedback from the event I would like to highlight the following points from the perspective of Stroke Survivors, however I am sure there is applicability to many other conditions:

1. Integrated working and commissioning between health and social care provides the best results for the Stroke Survivors and their carers.
2. We need to be wary of diluting the quality and effectiveness of support for people in a rush to avoid duplication. For example, Stroke Survivors often feed back to us that longer term support services offered to them often do not understand stroke or the suddenness of its impact, this needs to be considered in terms of how services are provided. Therefore I welcome the request for impact assessments.
3. Personalisation, and as part of this direct payments, personal budgets are an incredibly valuable tool and something we support. However, there must be due consideration given to how this process plays out as often it results in support that should be available to all being decommissioned under the auspices of personal budgets and direct payments. Often with relation to the provision of stroke informed advice (see number 2). Again this needs to be properly tested in terms of impact as there is a risk that it results in more expense for statutory providers rather than less.
4. Really support the feedback regarding support for infrastructure and volunteering and community development. However, it is important to define what can be provided by a volunteer and what by a professional.
5. To ensure that consultations are accessible to those with communication impairments such as aphasia as often unintentionally they are excluded from most types of consultations.

Danny Hames  
Regional Head of Operations - South West  
The Stroke Association